In Re:

DE 16-614 RESIDENTIAL BULK-FED WOOD PELLET FURNACE AND BOILER INCENTIVE PROGRAM

Public Comment Hearing June 3, 2016

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> Original File 060316 DE16-614 Biomass.txt Min-U-Script® with Word Index

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2		PUBLIC UTILITIES COMMISSION
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5		L6 - 1:15 p.m.
6	Concord, Ne	ew Hampshire
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8		RE: DE 16-614
9		RESIDENTIAL BULK-FED WOOD PELLET FURNACE AND BOILER INCENTIVE PROGRAM
10		Public Comment Hearing
11		
12	PRESENT:	Chairman Martin P. Honigberg, Presiding Commissioner Robert R. Scott
13		Commissioner Kathryn M. Bailey
14		Sandy Deno, Clerk
15		
16	APPEARANCES	3:
17		Reptg. Commission Staff - Sustainable
18		Energy Division: David K. Wiesner, Esq.
19		Barbara Bernstein Karen Cramton
20		Tanya Wayland
21		
22	COURT REPOR	RTER: SUSAN J. ROBIDAS, N.H. LCR NO. 44
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24		
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       Joe Short - Northern Forest Center
                                              18
13
       Charlie Niebling - N.E. Wood Pellet
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       Dick Henry - HotZero
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1 PROCEEDINGS CHAIRMAN HONIGBERG: All right. 2 We're here this afternoon in Docket DE 16-614, 3 4 which is the residential bulk-fed wood pellet and furnace and boiler incentive program. This 5 **6** is a public comment hearing on proposed program modifications and formal program adoption. I 7 8 know Staff issued a recommendation regarding 9 this program on May 27th of 2016. We scheduled this hearing to receive public comment on that. 10 We have a few people who have signed up to 11 speak. 12 Would someone from Staff like to 13 14 set the scene for us beyond that? Mr. Wiesner? MR. WIESNER: I might just briefly 15 hit the high points of Staff's recommendation 16 and the proposed modifications to the program. 17 The primary driver is what we have 18 characterized as a "temporary" increase in the 19 incentive level to reflect current market 20 conditions. We've seen a precipitous drop-off 21 in the number of installations and rebate 22 23 applications here for this program, largely due 24 to low oil prices. It's much harder to sell {DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16} Page 4 1 these systems when the competition looks as 2 good as it does, when the oil prices are low. 3 There's some expectation this may only be a 4 temporary effect, and so we have characterized the proposed increase, which is going from 5 6 30 percent to 40 percent total system costs and up to a maximum of 10,000, where the current 7 max limit is 6,000, we characterized this as 8 9 "temporary," as I said. We had extensive discussions with stakeholders about how 10 "temporary" it would be and whether there would 11 be an automatic readjustment tied to increases 12 in oil prices that may be expected or 13 anticipated to occur within the next few years. 14 We couldn't come up with a proposal that we 15 concluded made sense, and we were concerned 16 that timing issues and indexing issues would 17 lead to unintended consequences. So what we've 18 19 done instead is recommended that this increase go into effect. Staff will keep an eye on 20 market conditions. And if it's believed to be 21 22 warranted, Staff would come back and say, for 23 example, that the rebate level could be lowered

24 again because oil prices are higher and the

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1	market conditions have changed in favor of the	1	Our understanding is that most of the systems
	installation industry. Technically speaking,		that are being installed can easily meet that
	that's not "temporary," but it is our intent to		lower standard.
	monitor the situation, and when circumstances	4	And last, because of the
	warrant, if and when they do, to come back with	_	particular backstory of this program which
	a recommendation that the rebate level be	6	
	lowered again.		from the Department of Energy, it was actually
8	We're also proposing a rebate	8	
-	adder of \$100 per ton for additional fuel	9	
	storage capacity. And that is really a	_	Commission operates using renewable energy
	recognition that there are greater economies of		funds. So, even though now the funding for
	scale and efficiencies to be had from		this program is from the Renewable Energy Fund,
	installing larger fuel storage capacity, and		it was actually never approved under
	that for residential customers, that's often a		362-F:10,VIII. So we are looking to rectify
	trade-off between floor space in the home		
	*		that and recommend that the Commission take
	against the theoretical value of the larger		this opportunity to formally adopt the program
	storage capacity. So, in recognition of that,		and ratify it under that statute.
	Staff proposes, as I said, a \$100 per ton fuel	18	5
	storage system increase adder.		Wiesner. We're going to hear from the members
20	We're not proposing at this time	20	1
	that residential customers be required to		for the record that we will accept written
	participate in the Class I thermal REC market.		comments through next Friday, June 10th of
	We heard quite a bit during our stakeholder		2016. So I have three people signed up to
24	session about some of the complexities and	24	speak.
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	costs involved in thermal REC metering and that		Before I call the first member
2	costs involved in thermal REC metering and that those are issues that really need to be		Before I call the first member of the public, Commissioner Bailey has a
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	wood pellets, and we are far from having	1 trucks will end up not being able to grow their
	accomplished that goal, we're still kind of	2 businesses. They'll just end up with other
	chugging slowly at that. So that's probably	3 competition that will keep them from being able
	our first reason for wanting to continue with	4 to make a value out of what they've already
	the current goal of keeping this to the wood	5 started.
	pellet for the wood pellet boilers. But in	6 CMSR. BAILEY: Okay. I'm going to
	addition, the Sustainable Energy Division has	7 have to think about that. Thank you.
	given a number of grants for processed dried	8 MS. BERNSTEIN: Okay.
	chips. So we are trying to address other	9 CHAIRMAN HONIGBERG: Now I think
	biomass technologies through other programs, so	10 we're ready to start hearing from members of
	we're hoping we have them all covered in that	11 the public. As I said, I think we have three
	Way.	12 people signed up to speak. I'll take them in
13	CMSR. BAILEY: Have the grants for	13 the order in which they appear on the sheet.14 And the first is Dutch Dresser from Maine
	wood chips been given to residential customers? MS. BERNSTEIN: I don't believe so.	
15	Let me ask the division director.	15 Energy Systems.
10	MS. CRAMTON: Hi, I'm Karen Cramton,	MR. DRESSER: Thank you. My name isDutch Dresser. I'm a founding director of
	for the record. The grant program is only open	18 Maine Energy Systems. We manufacture and
	to commercial and industrial customers. So the	19 distribute pellet-fired boilers and furnaces
	answer would be, no, residential customers that	20 from Bethel, Maine. And we also are the
	want to use wood chips would not be eligible to	21 largest regional distributor of loose, bulk
	apply for or receive a grant from us.	22 pellets. And perhaps I can help Commissioner
23	CMSR. BAILEY: Okay. So, Ms.	23 Bailey a bit with the question that was asked
	Bernstein, you said that you were attempting to	24 earlier.
	Demoterin, you suid that you were attempting to	
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	stimulate the home delivery of wood pellets.	1 One of my roles is that of
2	stimulate the home delivery of wood pellets. Why is that better than the home delivery of	 One of my roles is that of business development in places other than those
2 3	stimulate the home delivery of wood pellets. Why is that better than the home delivery of wood chips? Is there more benefit to the	 One of my roles is that of business development in places other than those that we, Maine Energy Systems, can reach. When
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	Page 13	1	Page 15
	Page 13		Page 15
1	like to begin heating with wood pellets to	1	going to be and can do their business on a
	justify that sort of upfront cost with a		schedule that won't be a surprise to them down
3	handful of customers. So it really does take	3	the road in a few weeks. I understand the
	some sort of significant growth before that end		reasoning behind the inability to consider
	of the business is to ever break even, let		thermal RECs for residential customers and
	alone be profitable. So, I applaud what New		changes to that program right now. But I would
	Hampshire did several years ago when they		like to make a plea for you to consider, when
	recognized the central nature of the		the time is right, a much less demanding heat
	distribution puzzle and made it a mission to		measurement method for residential customers.
	try and make it work here in New Hampshire.		That will if you could make that work, that
	And it has indeed, thank you.		would be a long-term incentive to pellet
12	I'm here mostly to appreciate		appliance and fuel customers, as it would
	what the Staff has recommended. I was in the		amount to a fuel price reduction over time.
	technical hearing a week or two ago. I think		And it would seem to me that on a residential
	they reached what I would consider to be a good		scale it would be a very low risk. And simply
	position between some of the recommendations		considering the amount of fuel I can
	and the current rebate position today. For us,		demonstrate to you was blown into my silo and I
	rebates for us as distributors of pellet		used over the course of the year with weigh
	appliances, we hope for rebates to be		slips and sales slips, we all agree on some
	encouraging without creating long-term		level of efficiency of these appliances. You
	dependency. So, for us, there's a really delicate balance between the size of that		pick the level, I can help, and let them
			participate in the REC program in that manner.
	rebate and the attitude in the marketplace. Clearly, help is needed right now. Fossil fuel		I think you'd find lots of enthusiasm. And that would, in some manner, effectively be a
24	Clearly, help is needed right now. Tossil fuel	24	that would, in some manner, enectively be a
	{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}		{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}
	Page 14		Page 16
1	Page 14 prices are remarkably low, and our sales	1	Page 16 rebate for pellet customers over a longer haul.
	-	1	-
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2 3 4	prices are remarkably low, and our sales numbers look lots like the numbers you're seeing on the back of the chart because of	2 3 4	rebate for pellet customers over a longer haul. So, my remarks are very short. I appreciate what you're doing. I applaud New Hampshire for taking a leadership role in this, and I look forward to your results. Thank you.
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	DE 16-614 RESIDENTIAL BULK-FED WOOD PELLE		
	Page 17		Page 19
1	MR. DRESSER: Well, at the risk of	1	them out. It supports our forest economy and
	having to walk out all by myself, I'm not		grows an important market for, in particular,
	taking a stand on that issue at all, frankly.		low-grade wood from New Hampshire's forests.
	I believe the installed, processed dried chip		It grows new economic opportunities, as Mr.
	market is very small right now. I wish them		Dresser was speaking to, in the industry that
	the best. I know folks who are doing the work,		
	and I know some of the equipment they're using,		distributes, installs, services and supplies
			these systems. Finally, it's
	and all those things are good. So I don't		carbon-beneficial, in terms of reducing carbon
	I'm not here to argue for just me. That's not		dioxide emissions over time. So, in addition
	my position.		to being a renewable, climate-friendly
11	CMSR. SCOTT: All right. Hearing		technology, this is a technology that has, as
	that, would you if we were to expand to		you can see, benefits that go far beyond those
	include wood chips, would that be objectionable		two particular characteristics.
	to you?	14	We are highly supportive of your
15	MR. DRESSER: I honestly don't know		Staff's recommendations, all of the proposed
	how much difference it would make. I don't		modifications, particularly the increased
	know how much I honestly don't know of		incentive and the notion that that might be
	residential chip-burning equipment. I know		revisited periodically in the future. We would
19	very well that in Europe it's repeatedly tried,	19	agree with all the observations that, really,
20	and it fails each time. And the folks who end		the double whammy of low oil costs and a warm
21	up actually using chips for residential-scale	21	winter this past year dramatically slowed
22	heating in Europe are the farmers who have the	22	demand for pellets and this technology. And I
23	chips and don't mind fiddling with the	23	would certainly support the notion that that is
24	equipment. For the ordinary homeowner, it	24	likely a temporary blip. If anything, pellet
	{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}		{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}
	Page 18		Page 20
	hasn't taken off in Europe. So I don't		prices over time have been remarkably stable,
2	anticipate it will here. So, honestly, I don't	2	and that in fact is one of the selling points
2	anticipate it will here. So, honestly, I don't see an issue.	2 3	and that in fact is one of the selling points that we're using now for the technology is that
2	anticipate it will here. So, honestly, I don't see an issue. CMSR. SCOTT: Thank you.	2 3	and that in fact is one of the selling points that we're using now for the technology is that it does bring cost stability.
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	DE 16-614 RESIDENTIAL BULK-FED WOOD PELL	ST F	UKNACE AND BUILER INCENTIVE PROGRAM
	Page 21		Page 23
1	really helped create, and as Mr. Dresser said,	1	impact on the objective of incentivizing
	really led this region and led other states to		investment in pellet fuel delivery
	our east and west to adopt similar programs to		infrastructure. And if I may, Chairman
	really maintain that momentum and retain what		Honigberg, I'd like to approach the bench. I
	it's created, that these modifications at this		have a graphic to share with you that I think
	time are warranted and important.	6	
7	To the question of chips versus	7	-
-	pellets, I think particularly on the	8	CHAIRMAN HONIGBERG: Mr. Wiesner,
	residential scale, we similarly have seen few	-	help me out procedurally.
	•		
	systems available. I think there's a question	10	MR. WIESNER: It's a public comment
	of is the fuel available, dried chips currently		hearing, so I think it's up to you whether you
	available. So, at the residential level, I		receive this as a written comment at this time.
	would have to agree that practically it does	13	CHAIRMAN HONIGBERG: I'm happy to
	not appear to make a difference, other than to		receive. It's just a question of how do we
	say there's really not a lot out there. If		characterize it. How does it get preserved?
	you're a homeowner who wants to put in a dried	16	
	chip system, you have very few options at this	17	•
	time. So, I would agree you'd probably see	18	Mr. Wiesner, why don't you give
	little interest in using it. But that's the		some thought to that while you're sitting over
20	current state of affairs.		there.
21	So, thank you again. We can't	21	And Mr. Niebling, why don't you
	emphasize enough the importance of this program		continue. We have in our possession a single
	in New Hampshire. Appreciate its existence. I		sheet that you've handed us that you're going
24	was not aware that it had not formally been	24	to be using as part of your public comment.
	{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}		{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}
	Page 22		Page 24
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	ratified. So I would strongly ask that you		We'll work it out. Don't worry about it.
2	ratified. So I would strongly ask that you take that step so that we maintain this really	2	We'll work it out. Don't worry about it. MR. NIEBLING: I'm naive to the ways
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	DE 16-614 RESIDENTIAL BULK-FED WOOD PELLE	LIF	UNIVACE AND BOILER INCENTIVE I KOURANI
	Page 25		Page 27
1	Hampshire's case, residential and to some	1	marketplace at the residential scale that burn
	extent commercial in the case of other states.		chips. Pellets work because you can because
	No question New Hampshire's lead begat Maine's		of their refined and fully automated nature,
	rebate program, and New Hampshire and Maine's		the fuel can be used at that scale. It's
	program begat Massachusetts, Vermont and		really only when you get up into the commercial
	ultimately New York State's. So it's		and industrial scale that chips become a viable
	significant. Now, these trucks are out there.		option. And perhaps this question will get
	They're operating, but I rather doubt anybody		some attention during the docket that opens at
	is making any money doing it. At best, it's a		2:00.
	break-even proposition, and at worse, probably	10	So, I just want to thank the PUC
	subsidized by the owners and operators of the	_	for its leadership and the hard work of the
	trucks, which is why it is so important to keep		Staff over the last several years in
	the rebate program functional and helping to		implementing the program. They have been
	catalyze market interest during this very		fantastic to work with. And I do hope that the
	difficult time of low, compared to oil, propane		Commissioners will support their
	and natural gas, prices.		recommendations. Thank you.
17	Key point: With respect to the	17	CHAIRMAN HONIGBERG: Commissioner
	changes that are proposed, I fully support the		Scott has a question.
	recommended changes that Staff have put	19	CMSR. SCOTT: Thank you,
	forward. I support the adder that is proposed		Mr. Niebling. I'm back on the same topic I
	for larger bulk storage, especially because		was, which is chip versus pellet. To my
	hopefully homeowners will be inclined to put a		recollection, you've been involved in the
	bigger tank in so they can benefit from more		development, if you will, of the pellet market,
	attractive fuel delivery economics, which works		I believe, so you have a perspective like
	{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}		{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}
	Page 26		Page 28
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	for the bulk distributor as well; they'll be		everybody else in the room perhaps of what
2	for the bulk distributor as well; they'll be doing fewer partial deliveries and more whole	2	everybody else in the room perhaps of what signals we send. So I'm a little bit
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	Page 29		Page 31
2	that is available in the market at that scale, I don't know the answer to that. That manufacturer is a company called Windhager.	2	I guess in practical implementation terms, if you filed an application after the date of the technical meeting, which was May I can't
	And, you know, the Staff or others could do		remember; it was like three weeks ago and
	some research on that question. But that might		the applicant has suspended or asked that
	be an issue for chips at that scale. I don't		consideration of their application be suspended
	know.		pending an eventual decision by the PUC on the
8	CMSR. SCOTT: And perhaps you		change in rebate levels, that they be able to
-	believe I tend to agree that it would be		qualify for a change in rebate levels, even
	more challenging for wood chips than wood		though they've already submitted an
	pellets.		application.
12	MR. NIEBLING: No question.	12	CHAIRMAN HONIGBERG: Understood.
13	CMSR. SCOTT: And again, given	13	Thank you.
14	that maybe this is optics but if somebody	14	Those are all the people who
15	can build a better mousetrap, wouldn't we want	15	signed up to speak on the residential program.
16	to be incenting that to happen?		Is there anyone else here who wishes to speak
17	MR. NIEBLING: Absolutely.		on the residential program?
18	CMSR. SCOTT: Thank you. That's all	18	Mr. Henry. Mr. Henry, when you
	I have.		have a moment after you speak, if you could
20	CHAIRMAN HONIGBERG: I have a		come and fill in the information on sign-up
	question about retroactivity that you and Mr. Dresser both discussed. I'm not sure I quite	21	sheet. MR. HENRY: Will do. Can you hear
	understand what "retroactivity" would mean in		me?
	this context, given what I think both of you	24	CHAIRMAN HONIGBERG: I think so.
	uns content, given what i unink cour of you		
	{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}		{DE 16-614} [PUBLIC COMMENT HEARING] {06-03-16}
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2	said is that the market has been frozen while there's been consideration of changes. It		MR. HENRY: The little red light's on, so I figure
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1	there are very few residences that approach	
	that size, but they're not unknown in New	
	Hampshire. Thank you.	
4	CHAIRMAN HONIGBERG: All right. Is	
5		
6	residential program?	
7	[No verbal response]	
8	CHAIRMAN HONIGBERG: All right. So	
	Mr. Henry will put his information on this	
	sign-up sheet. Let's go off the record for	
	just a second.	
12	(Discussion off the record) CHAIRMAN HONIGBERG: Back on the	
13	record. So we had a short, off-the-record	
	discussion about Mr. Niebling's submission, and	
	I think what is going to happen is Mr. Niebling	
	will file this with a cover letter explaining	
	what it is. And I'll remind him and everybody	
	else that the written comment deadline is a	
20	week from today, June 10th, 2016.	
21	So, if there's nothing else on	
	this docket, we will adjourn and reconvene	
	shortly for the 2:00 public comment hearing.	
24	Thank you all.	
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-	(Wharaunon the Dublic Commont Hearing was	
1	(Whereupon the Public Comment Hearing was adjourned at 1:53 p.m.)	
3	aujourned at 1.55 p.m.)	
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