



**STATE OF NEW HAMPSHIRE
BEFORE THE
PUBLIC UTILITIES COMMISSION**

Docket No. DG 19-054

Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities
Fiscal Year 2019 Cast Iron/Bare Steel Replacement Program Results

DIRECT TESTIMONY

OF

DAVID B. SIMEK

AND

CATHERINE A. MCNAMARA

April 15, 2019

THIS PAGE INTENTIONALLY LEFT BLANK

1 **I. INTRODUCTION**

2 **Q. Please state your full name and business address.**

3 A. (DS) My name is David B. Simek. My business address is 15 Buttrick Road,
4 Londonderry, New Hampshire.

5 (CM) My name is Catherine A. McNamara. My business address is 15 Buttrick Road,
6 Londonderry, New Hampshire.

7 **Q. Please state by whom you are employed?**

8 A. We are employed by Liberty Utilities Service Corp. (“Liberty”), which provides services
9 to Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities
10 (“EnergyNorth” or the “Company”).

11 **Q. Please describe your educational background and your business and professional
12 experience.**

13 A. (DS) I graduated from Ferris State University in 1993 with a Bachelor of Science in
14 Finance. I received a Master’s of Science in Finance from Walsh College in 2000. I also
15 received a Master’s of Business Administration from Walsh College in 2001. In 2006, I
16 earned a Graduate Certificate in Power Systems Management from Worcester
17 Polytechnic Institute. In August 2013, I joined Liberty as a Utility Analyst and I was
18 promoted to Manager, Rates and Regulatory Affairs in August 2017. Prior to my
19 employment at Liberty, I was employed by NSTAR Electric & Gas (“NSTAR”) as a
20 Senior Analyst in Energy Supply from 2008 to 2012. Prior to my position in Energy

1 Supply at NSTAR, I was a Senior Financial Analyst within the NSTAR Investment
2 Planning group from 2004 to 2008.

3 (CM) I graduated from the University of Massachusetts, Boston, in 1993 with a Bachelor
4 of Science in Management with a concentration in Accounting. In November 2017, I
5 joined Liberty as an Analyst in Rates and Regulatory Affairs. Prior to my employment at
6 Liberty, I was employed by Eversource as a Senior Analyst in the Investment Planning
7 group from 2015 to 2017. From 2008 to 2015, I was a Supervisor in the Plant
8 Accounting department. Prior to my position in Plant Accounting, I was a Financial
9 Analyst/General Ledger System Administrator within the Accounting group from 2000 to
10 2008.

11 **Q. Have you previously testified in regulatory proceedings before the New Hampshire**
12 **Public Utilities Commission (the “Commission”)?**

13 A. (DS) Yes, I have testified on numerous occasions before the Commission.

14 (CM) Yes, I previously testified in the EnergyNorth – Keene Division Summer 2018 Cost
15 of Gas, Docket No. DG 18-052, and the EnergyNorth – FY 2018 Cast Iron/Bare Steel
16 Replacement Program, Docket No. DG 18-064.

17 **II. PURPOSE OF TESTIMONY**

18 **Q. What is the purpose of your testimony?**

19 A. The purpose of our testimony is to explain the Company’s revenue requirement
20 calculation associated with the CIBS main replacement program for the fiscal year
21 starting April 1, 2018, and ending March 31, 2019 (“FY 2019”).

1 **III. REVENUE REQUIREMENT CALCULATION**

2 **Q. Please describe the revenue requirement calculation and the proposed recovery**
3 **period.**

4 A. The revenue requirement calculation includes the CIBS program spending through FY
5 2019. The Company proposes to recover this revenue requirement beginning July 1,
6 2019, through an increase in its base distribution rates.

7 **Q. What amounts are included in the CIBS revenue requirement?**

8 A. The revenue requirement for FY 2019 is calculated in Attachment DBS/CAM-1 and is
9 based on actual spending related to projects set forth in the final FY 2019 CIBS plan
10 submitted to Staff in 2018. Attachment DBS/CAM-1 also includes, for illustrative
11 purposes, a projection of the estimated revenue requirement including CIBS-eligible
12 expenses that the Company expects to incur in FY 2020. Pursuant to a Staff request in a
13 prior year's technical session, the Company has also included Attachment DBS/CAM-2,
14 for information purposes only, which provides a calculation of the total revenue
15 requirement associated with the CIBS program from its inception in FY 2009. This
16 calculation includes CIBS investment amounts through June 30, 2009, that became part
17 of the permanent rate base established in the Company's distribution rate case of Docket
18 No. DG 10-017.

19 **Q. Please explain how the CIBS revenue requirement is calculated.**

20 A. As shown in Attachment DBS/CAM-1, eligible CIBS investments are split into two
21 categories: mains and services. Recoverable book depreciation expense is calculated
22 based on these investment amounts using the depreciation rates approved in the

1 Company's last distribution rate case, Docket No. DG 17-048. The depreciation expense
2 amount is used to calculate the deferred tax reserve associated with the effects of the
3 timing difference between book and tax depreciation. The deferred tax reserve, along
4 with accumulated book depreciation, reduces the rate base on which the Company is
5 eligible to earn a return. The adjusted rate base is multiplied by the pre-tax rate of return
6 of 8.50 percent (the Company's current ROR of 6.80 percent adjusted for current federal
7 and state income tax rates of 21% and 7.7%, respectively) to arrive at the return on rate
8 base and taxes. Added to the return and taxes are the actual calculated depreciation
9 expense and property taxes. The property tax rate is calculated annually and is based on
10 prior calendar year municipal property tax expense as a percentage of the average of the
11 prior two calendar year's net plant in service.

12 **Q. What is the Low Income Revenue correction from FY 2018?**

13 A. The Low Income Revenue correction shown on Attachment DBS/CAM-1, page 1, line
14 39(k) is a correction to remove additional Low Income revenue plus interest that should
15 not have been included in the FY 2018 CIBS year. This is based on discussions with
16 Staff during their review of the rate impact of Docket No. DG 17-048. After review of
17 the issue both parties agreed this would be adjusted in the CIBS FY 2019 filing.

18 **Q. What is the CIBS revenue requirement for fiscal year 2019?**

19 A. As shown on Attachment DBS/CAM-1, page 1, the cumulative CIBS revenue
20 requirement for FY 2019 is \$4,849,574 (line 35(k)), which corresponds to a \$1,321,114
21 incremental revenue requirement, as provided on line 41(k).

1 **Q. Please explain how you calculated the FY 2019 revenue requirement.**

2 A. Page 1 of Attachment DBS/CAM-1 provides detail as to how the Company derived the
3 FY 2019 revenue requirement. Lines 1(k) and 2(k) represent the FY 2019 CIBS program
4 investment related to mains and services, respectively. These current year amounts are
5 added together and reduced by the CIBS Base Amount of \$533,119. For FY 2019, the
6 net incremental amount of CIBS additions is \$12,293,905, as shown on line 6(k). This
7 amount is then added to the cumulative incremental CIBS program additions from July 1,
8 2009, to March 31, 2018, of \$36,222,769, as shown on line 7(j), to derive the cumulative
9 incremental CIBS program additions through March 31, 2019, of \$48,516,674 as reported
10 on line 7(k).

11 On lines 10(k) through 20(k) of page 1, the Company shows the calculations for book and
12 tax depreciation, and the resulting deferred tax reserve. Because the CIBS program
13 spending is expected to be 100 percent tax deductible, as discussed later in our testimony,
14 the cumulative tax depreciation on line 11(k) is equal to the cumulative incremental CIBS
15 program spending of \$48,516,674 from line 7(k). When compared to the accumulated
16 depreciation of \$4,320,610 on line 14(k), the resulting timing difference between book
17 and tax depreciation is \$44,196,064, as shown on line 17(k). This amount is then
18 multiplied by the Company's current effective tax rate and the deferred tax reserve of
19 \$12,020,953 is shown on line 20(k). On lines 23(k) through 27(k), the Company
20 calculates rate base by reducing the amount of cumulative incremental CIBS spending of
21 \$48,516,674 by \$4,320,610 for accumulated depreciation and \$12,020,953 for deferred
22 tax reserves, resulting in a year end rate base of \$32,175,110 (line 27(k)). The Company

1 then multiplied the rate base amount times the pre-tax ROR of 8.5 percent, which resulted
2 in the return and taxes amount of \$2,734,884 on line 32(k). On lines 33(k) and 34(k), the
3 Company added book depreciation of \$1,009,788 and property taxes of \$1,104,902. The
4 resulting FY 2019 cumulative revenue requirement is \$4,849,574, as shown on line 35(k).
5 From this amount, the Company deducted the prior year revenue requirement of
6 \$3,521,171, as shown on line 37(k), and the Low Income revenue correction of, \$7,290 as
7 shown on line 39(k) to arrive at a revenue deficiency of \$1,321,114 on line 41(k).

8 **Q. Please explain the rate design the Company intends to use to recover the proposed**
9 **increase in the revenue requirement.**

10 A. The Company will design rates that will result in an increase in annual revenues of
11 \$1,321,114 (off slightly due to rounding). Specifically, the cumulative revenue
12 requirement for fiscal year 2019 amounts to \$4,849,574 less the \$7,290 Low Income
13 correction, and the prior year revenue requirement of \$3,521,171. Consistent with past
14 adjustments, the Company will increase all rate components on an equal percentage basis.

15 **Q. How was the statutory tax rate of 27.08% on Attachment DBS/CAM-1, page 1, line**
16 **18, column j, calculated?**

17 A. The statutory rate of 27.08% was calculated by using a 21% federal tax rate and a 7.7%
18 tax rate for the State of New Hampshire. As state taxes are deductible for federal tax
19 purposes, the calculation is as follows: $(.21 + .077 - (.21 \times .077) = .27083)$.

1 **Q. How was the common equity pre-tax rate of 6.280% on Attachment DBS/CAM-1,**
2 **line 53(c) calculated?**

3 A. The common equity pre-tax rate of 6.280% was calculated by dividing the 9.30% rate of
4 return on common equity, approved in Docket No. DG 17-048, by .72917 (1 – .27083
5 [statutory tax rate – see previous question]) and multiplied by 49.20% (ratio of debt to
6 equity in DG 17-048) [$.0930 / .72917 \times .4920 = .06280$] (slightly off due to rounding).

7 **Q. Can you explain the repairs tax deduction as it applies to projects completed under**
8 **the CIBS program?**

9 A. In 2009, the Internal Revenue Service issued guidance under Internal Revenue Code
10 (“IRC”) Section 162 regarding the eligibility of certain repair and maintenance expenses
11 for an immediate deduction for income tax purposes, but capitalized by the Company for
12 book purposes. This tax deduction has the effect of increasing deferred taxes and
13 lowering the current revenue requirement that customers will pay under the CIBS
14 program. Based on IRC §263(a) and §162, repairs resulting in the replacement of less
15 than 20 percent of an original unit of property qualify for a repairs tax deduction. A gas
16 company’s gas subsystem is considered a “unit of property” for the purposes of the
17 repairs tax deduction. Replacement pipe cannot be more than 2 additional inches in
18 diameter from the original pipe, and to the extent that a length of replacement pipe is
19 longer than the pipe being retired, the increase in length must be no more than 5 percent
20 of the subsystem for it to be eligible for the repairs tax deduction.

21 Based on these criteria, all of the projects included in the CIBS program are considered
22 repairs by the Company and are expected to be fully deducted from the tax return for the

1 year that they occur. Therefore, in computing the revenue requirement, the Company is
2 currently reflecting tax deductibility of 100 percent for all CIBS jobs. This tax
3 deductibility results in a greater deferred tax reserve which reduces the rate base and
4 resulting revenue requirement charged to customers.

5 **Q. How are book depreciation expense and property tax expense calculated?**

6 A. Book depreciation expense is calculated on page 2 of Attachment DBS/CAM-1. The
7 actual spending for mains and services is referenced on page 1, lines 1 and 2,
8 respectively. These amounts are reduced on a pro rata basis by the CIBS Base Amount.
9 The net amounts for mains and services are shown on page 2, lines 3 and 27, and are used
10 to calculate book depreciation expense for each vintage year. Lines 5 through 17 and 29
11 through 41 show the calculation of book depreciation expense using the depreciation
12 rates set in the Company's last approved depreciation study. FY 2019 book depreciation
13 expense of \$724,604 and \$285,184 for mains and services is shown on lines 18(k) and
14 43(k), respectively. These amounts, when combined, equal \$1,009,788 as shown on line
15 50(k), which is carried forward to page 1, line 13(k). Cumulative book depreciation
16 expense of \$3,100,181 and \$1,220,429 for mains and services are shown on lines 21(k)
17 and 46(k), respectively. Line 52(k) is the sum of these two lines, amounting to
18 \$4,320,610, which is then used on page 1, line 14(k).

19 Property taxes are calculated on page 3 of Attachment DBS/CAM-1. Net plant is
20 calculated using plant in service as reported on the Company's Annual Report (Form F-
21 16G) less the reserve for accumulated depreciation and amortization. An average of the
22 most recent two years of net plant is then calculated on lines 6 through 8. Line 10(n)

1 shows the property tax expense for the prior calendar year. The property tax expense rate
2 of 2.50% shown on line 12(n) is calculated by dividing line 10(n) by the average net plant
3 shown on line 8(n). This property tax rate is then carried forward to page 1, line 34 and
4 is multiplied by net plant in service found on page 1, line 25(k), resulting in the property
5 tax amount of 1,104,902 on page 1, line 34(k).

6 **Q. What is the average bill impact of this year's CIBS revenue requirement?**

7 A. Page 4 of Attachment DBS/CAM-1 shows the average bill impacts of the CIBS program.
8 The annual CIBS-related increase for FY 2019 for an average Residential Heating
9 customer using a total of 778 therms per year is \$5.61, as shown on line 22(k).

10 **Q. Does this conclude your testimony?**

11 A. Yes it does.

THIS PAGE INTENTIONALLY LEFT BLANK