DG 20-105 Liberty Utilities (EnergyNorth) Direct Testimony of Al-Azad Iqbal

# 1 Attachments

#### Appendix A

#### 2 Educational and Professional Background

3 Al-Azad Iqbal

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4 I am employed by the New Hampshire Office of the Consumer Advocate as the

5 Economics/Finance Director. My business address is 21 S. Fruit Street, Suite 18, Concord New

6 Hampshire, 03301.

7 I received my Bachelor degree in Architecture (B. Arch) from Bangladesh University of

8 Engineering and Technology. Later, I received my Masters (MS) in Environmental Management

9 from Asian Institute of Technology and another Masters in City and Regional Planning (MCRP)

10 from the Ohio State University. I was a Doctoral Candidate at the City and Regional Planning

11 Department at the Ohio State University. After joining the PUC in 2007, I participated in several

12 utility related training courses including marginal cost training by National Economic Research

13 Associates (NERA), Advanced Regulatory Studies through the Institute of Public Utilities at

14 Michigan State University, and Depreciation Training with the Society of Depreciation

15 Professionals. On March 12, 2021 I joined the Office of the Consumer Advocate as the

16 Economics/Finance Director.

17 Prior to joining the PUC, I was involved in teaching and research activities in different academic

18 and research organizations. Most of my research work was related to quantitative analysis of

19 regional and environmental issues.

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# M E M O R A N D U M

то:	<b>Peter Dawes</b> , Vice President, Finance and Administration Energy North Natural Gas ("ENNG" or the "Company") d/b/a Liberty Utilities
FROM:	<b>Gregg Therrien</b> Concentric Energy Advisors, Inc. ("Concentric" or "CEA")
CC:	Steve Mullen (ENNG), James Bonner (ENNG), Chris Wall (CEA), Peter Hoegler (CEA)
DATE:	August 8, 2019
RE:	Review of ENNG's Revenue Decoupling Mechanism

# SECTION I. EXECUTIVE SUMMARY

ENNG has engaged Concentric to conduct an audit of its recently approved revenue decoupling mechanism ("RDM") because the actual RDM results to date have resulted in distribution revenues \$1.4 million<sup>1</sup> below that allowed in the Company's last rate case.<sup>2</sup> Additionally, the RDM calculation has shown volatile results and has produced an unanticipated large credit to customers over the first seven months since the RDM has been in place.

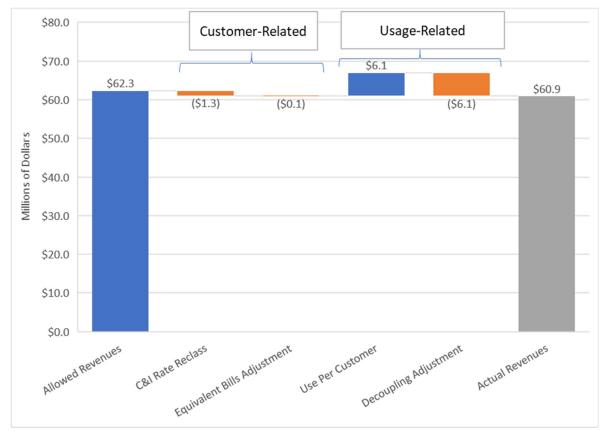
#### Concentric's findings are summarized as follows:

- *i.* The Company's RDM calculations are accurate.
- *ii.* Actual class-level customer counts are significantly different than approved customer levels, resulting in a \$1.4 million distribution revenue shortfall because:
  - a. A Post-Test Year C&I customer reclass was not reflected in the rate case, and
  - b. The New Hampshire Public Utilities Commission ("NHPUC") Staff made an "equivalent bills" adjustment in the rate case that makes attaining allowed revenues difficult.
- *iii.* Increased use per customer is driving the large RDM credit.
- *iv.* ENNG's use per customer trends are consistent with other regional natural gas companies.
- v. The real-time weather normalization adjustment ("WNA") is now functioning properly after a \$0.264 million error was discovered in November 2018 and subsequently credited back to customers in April 2019.
- vi. The Company's unbilled revenue methodology is prone to higher monthly variation than other methods. Two minor errors in the seven months of entries also contributed to monthly decoupling entry variances.

<sup>&</sup>lt;sup>1</sup> For the period of November 2018 through May 2019.

<sup>&</sup>lt;sup>2</sup> Docket No. 17-048 "Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities Distribution Service Rate Case", Final Decision dated April 27, 2018 (the "Final Decision").

The following chart summarizes the components of the variance between allowed and actual distribution revenues:



**Chart 1: Components of Distribution Revenue Variance** 

The purpose of an RDM is to sever the link between sales units (usage) and revenues, thus enabling companies to freely promote conservation measures to their customers without suffering financial harm. A revenue per customer ("RPC") RDM construct is intended to recognize that adding new customers requires compensation to fund the incremental investment necessary to connect that customer to the distribution system. As such, an RPC RDM does not reconcile differences in customer counts.

The above chart shows that changes in customers compared to the approved rate year has resulted in an unfavorable margin variance of \$1.4 million. This is primarily the result of two factors: 1) a February 2018 commercial and industrial ("C&I") rate review, which resulted in a significant reclassification of customers among the C&I rate schedules, and 2) a late adjustment to target (allowed) distribution revenues and customer counts ("equivalent bills") by the NHPUC Staff at the end of the rate case proceeding.

The \$6.1 million favorable margin variance related to higher use per customer is properly captured through the RDM and nets to zero.

### SECTION II. BACKGROUND

ENNG has engaged Concentric to conduct an audit of its recently approved RDM because the actual RDM results to date have resulted in distribution revenues \$1.4 million below that allowed in the Company's last rate case. Additionally, the RDM calculation has shown volatile results and has produced an unanticipated large credit to customers over the first seven months since the RDM has been in place. The large RDM credit is unanticipated because the "real time" WNA is billed monthly on each customer's bill, thereby eliminating the largest anticipated variance component of the RDM, weather. Concentric first produced a work plan to address the primary purpose of this engagement, which is to determine whether there are any structural deficiencies in the RDM construct.

#### The details of this work plan consist of the following:

- 1. *Verify that the RDM is functioning properly, through investigation of the following:* 
  - *i.* That the Allowed Revenue Per Customer being used in the RDM calculation is accurate and consistent with the approved billing determinants and allowed revenues from the rate case;
  - *ii.* That the Actual Revenue Per Customer ("RPC") since inception of the RDM is also calculated correctly, and
  - *iii.* That Concentric's independently calculated monthly RDM variances are equal to that recorded by the Company.
- 2. Quantify the monthly variances by category (i.e., customer-related and usage related);
- 3. Calculate the monthly weather-related variance and compare that result to actual billed WNA revenues;
- 4. Validate the monthly unbilled entries, and quantify the unbilled contribution to monthly variances, and
- 5. Summarize our audit findings and provide Concentric's recommendations.

### SECTION III. THE ENNG VARIANCE ANALYSIS

The Company provided Concentric with its monthly decoupling values as well as its variances to allowed distribution revenues. This is summarized as follows:

Table 1:	Variance to Allowed Distribution Revenues (November 2018 – May 2019)
----------	----------------------------------------------------------------------

Line	Revenue Type	Total
1	Allowed Distribution Revenues	62,292,497
2	Actual Distribution Revenues	60,930,806
3	Difference	(1,361,691)
4	Decoupling Deferral <sup>1</sup>	(6,089,952)
	1 Included in Line 3 above	

1 Included in Line 2 above.

As Table 1 indicates, cumulative actual revenues (inclusive of the decoupling adjustment) are below allowed by \$1.4 million. This significant unfavorable variance, coupled with the larger than anticipated decoupling adjustment, led to this audit to ensure the RDM is functioning properly and that the base revenue target RPC is appropriate and calculated consistent with the Final Decision.

# SECTION IV. PRELIMINARY RESULTS

On July 12, 2019 Concentric reviewed a Microsoft PowerPoint<sup>©</sup> presentation with ENNG Management. This presentation included the following preliminary findings:

- The Company's RDM calculations are accurate.
  - Target RPC, by class and in total, are calculated correctly;
  - Actual Calendar Revenues cannot be calculated on a Class RPC basis because of the system-wide unbilled methodology, and
  - The method used to calculate the decoupling adjustment is different than the approved tariff methodology, but mathematically should yield the same result.
- Actual customer counts are below Allowed levels, primarily in the Commercial and Industrial ("C&I") rate classes result in a \$0.7 million<sup>3</sup> delivery revenue shortfall that is not recoverable through decoupling.
- Use Per Customer Growth drives the higher than anticipated decoupling credits.
- The unbilled calculation contributes significantly to the monthly variances, making it difficult to assess the true impact of the decoupling adjustment.

As a result of this presentation Concentric was asked to further investigate use per customer trends from other New England gas companies. The above findings have been validated and refined, and now also include the requested use per customer comparisons.

# SECTION V. FINAL FINDINGS

### A. The Company's RDM calculations are accurate.

Concentric validated the Company's monthly RDM calculations by performing three tests:

- 1. Replicate the monthly Target RPC;
- 2. Validate the Company's monthly Actual RPC, and
- 3. Compare the differences from steps 1 and 2 to the Company's reported monthly decoupling amounts.

These steps require a review of the Company's unbilled methodology and monthly entries, which are necessary to report monthly revenues on a calendar basis.

The first audit test was to validate that the monthly RPC targets were calculated correctly using classspecific data from the Final Decision. CEA first obtained the final approved billing determinants from the Final Decision, which includes the number of customers (equivalent bills), throughput (therms), and the appropriate tariff's monthly fixed charges and delivery rates per therm. We then multiplied these billing determinants by the tariff rates to derive monthly allowed distribution revenues by rate class. Each classspecific distribution revenue was then divided by the allowed number of equivalent bills to derive class-

<sup>&</sup>lt;sup>3</sup> Concentric's preliminary finding used customer rates to quantify the customer variance. The final analysis contained in this memorandum properly uses the class RPC values, which are used in the RDM calculation.

specific revenue per customer targets. Lastly, these revenue per customer targets were compared to the Company's RDM calculation workbook and were found to tie out in each class for each month.

The second step was to validate the Company's Actual RPC calculations. This was performed in total rather than at the class level because of the nature of the unbilled calculation (discussed below in Section VII). Unbilled is calculated by first using actual system gate station receipts less company use, daily metered volumes<sup>4</sup> and a lost-and-unaccounted-for deduction<sup>5</sup> pertaining to local delivery system losses. Because the Company utilizes the "gate station approach" to estimate unbilled sales, class-level detail is not possible. Therefore, Concentric reviewed both the class-specific billed revenues, the unbilled revenue estimate and the calculation of monthly equivalent bills to validate the monthly Actual revenues.

Concentric's review of the underlying billing data and unbilled entries did uncover a minor unbilled estimation error whereby the number of equivalent bills used in the unbilled calculation were incorrect for the months of November 2018 through and including March 2019<sup>6</sup>. This error has no effect on the seven-month cumulative variance, as the unbilled accruals are reversed each month and the equivalent bills error was corrected in the April 2019 accrual. Concentric then performed a second reasonableness test whereby the unbilled sales volumes and equivalent bills were spread to the rate classes based on billed volume percentages. This provided a "sanity check" calculation, which showed material volatility in the C&I classes. The root cause of this volatility is discussed below.

The third step compares the actual RPC to the Allowed RPC and multiplied times the number of calendar month equivalent bills. This calculation yielded a decoupling value very close to the Company's recorded decoupling revenues in total, but significant monthly variances in the months of November 2018 through March 2019.

#### A. Customer counts are significantly different than that allowed in the rate case.

Average customers for the period of November 2018 through May 2018 were compared to the 2016 rate year for each rate class. The variance in customer counts was then multiplied times the Allowed RPC for the same period. This calculation is shown below:

<sup>&</sup>lt;sup>4</sup> Daily metered volumes are excluded from the unbilled calculation as they are billed on a true calendar basis.

<sup>&</sup>lt;sup>5</sup> The Company utilizes a 1.6% lost-and-unaccounted-for percentage in all months. No attempts were made by Concentric to validate this assumption.

<sup>&</sup>lt;sup>6</sup> Actual cycle-based number of bills was inadvertently used in these five months.

	Averag	e Customer Cou	Distribution	Revenue	
			Actual Versus Rate	Allowed RPC 11/2018 through	Rate Year
Rate Class	Actual	Rate Year	Year	5/2019	Variance
R-1	3,133	3,558	(425) 330	\$167	(\$70,804) \$151,270
R-3	72,472	72,142		\$458	\$151,279
R-4	5,906	5,315	592	\$177	\$104,676
R-5	64 105	-	64	\$217	\$13,882
R-6	185	-	185	\$596	\$110,225
R-7 Total	3	-	3	\$230	\$707
Residential	81,763	81,015	749		\$309,964
G-41	9,200	9,147	53	\$1,117	\$58,864
G-42	1,379	1,755	(376)	\$6,515	(\$2,448,421)
G-43	58	48	(370)	\$43,278	\$432,051
G-44	2	-	2	\$1,452	\$2,317
G-45	4	_	4	\$8,469	\$36,216
G-46	-	_	-	\$56,262	\$0
G-51	1,227	1,360	(133)	\$810	(\$107,489)
G-52	374	325	49	\$4,085	\$199,787
G-53	36	32	4	\$34,929	\$151,109
G-54	28	26	2	\$25,621	\$52,094
G-55	3		3	\$1,053	\$2,909
G-56	-	-	-	\$5,311	\$0
G-57	_	-	-	\$45,408	\$0
G-58	1	_	1	\$33,307	\$36,320
Total C&I	3,109	3,546	(437)	+00,007	(\$1,682,336)
	0,200	0,040	(-07)		(+=,002,000)
Total All	84,872	84,561	311		(\$1,372,372)

#### Table 2: Distribution Revenue Impact Related to Average Customer Counts

As the above table indicates, the total difference in customer counts is the source of the difference between Actual and Allowed distribution revenues.

# a. A Post-Test Year C&I Customer Reclass was not Included in the Decoupling Targets.

In February 2018 the Company analyzed its C&I rate classes to determine if any customers were not properly assigned to the appropriate rate class. For example, if a commercial customer has been receiving service under Rate G-41 (with an availability requirement that the customer must use less than 10,000 therms annually and use more than 67% of its annual usage in the winter months) and, as a result of the annual rate review it is determined that the customer has increased its annual usage above 10,000 therms, the customer is then reclassified to the G-42 rate schedule.

Concentric's review of current customer counts compared to that imputed into allowed revenues showed significant variation, particularly in the C&I class. We determined that the C&I rate review conducted in February 2017 was not accounted for in the rate case. The summary of these customer reclasses is as follows:

	C&I (	Customer Rec	lass		
Rate Class	Out	In	Net	11/2018 - 5/2019 Allowed RPC	Delivery Revenue Impact
G-41	(489)	789	300	\$1,117	\$335,148
G-42	(529)	241	(288)	\$6,515	(\$1,876,269)
G-43	(18)	17	(1)	\$43,278	(\$43,278)
G-51	(437)	358	(79)	\$810	(\$64,015)
G-52	(97)	162	65	\$4,085	\$265,532
G-53	(10)	15	5	\$34,929	\$174,647
G-54	(9)	7	(2)	\$25,621	(\$51,241)
Total	(1,589)	1,589	-		(\$1,259,476)

### Table 3: February 2017 C&I Rate Reclassifications

This variance is a subset of the total customer-related margin variance calculated in Table 2.

# b. Test Year Adjustments Included in the Decoupling Targets Makes Attaining Imputed Customer Counts Difficult.

Near the completion of the litigated rate case in Docket No. 17-048 the Commission Staff required the Company to make a calendarization adjustment for the number of test year bills. This adjustment is intended to "normalize" the test year customer counts and reflect new customer accounts added during the test year. The Company's approach to this request was to calculate an equivalent bills adjustment, which both smoothed test year customer counts and recognized new customer additions made during the test year. This adjustment resulted in the following increase to Allowed customer counts, therms and revenues:

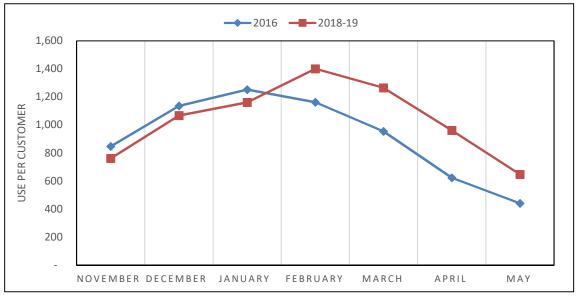
Rate Class	Annual Bills	Annual Therms	<b>Delivery Revenues</b>
R-1	386	7,154	\$8,475
R-3	14,336	1,043,363	\$789,374
R-4	(1,580)	(214,472)	(\$56,689)
Total Residential	13,142	836,045	\$741,160
G-41	3,214	485,913	\$342,087
G-42	343	561,680	\$238,682
G-43	(28)	(554,018)	(\$138,357)
G-51	99	14,201	\$8,535
G-52	79	155,599	\$40,388
G-53	(21)	(544,071)	(\$96,774)
G-54	(16)	(836,835)	(\$47 <i>,</i> 439)
Total C/I	3,670	(717,529)	\$347,123
Total All	16,812	118,516	\$1,088,283

#### **Table 4: Rate Year Equivalent Bills Adjustment**

The above adjustment is included in the Approved RPC targets resulting in a higher customer count that must be attained to achieve allowed delivery revenues. The RDM adjustment does not compensate the Company for lower actual customer counts than that imputed into base delivery revenues. The RDM is designed to sever the link between sales (therms) and revenues, not customer counts.

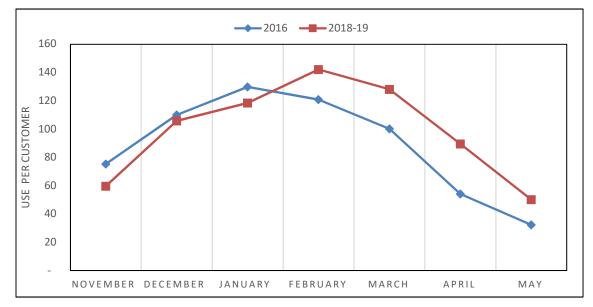
#### B. Use Per Customer

Again, the purpose of the RDM is to sever the link between customer usage and delivery revenues. Reasons for usage variances are primarily the result of colder or warmer than normal weather, conservation measures (from both ratepayer-funded programs and individual customer conservation measures) and economic activity. Given the Company's RDM construct that includes a real-time WNA, the variances related to use per customer were anticipated to be small. To the contrary, the decoupling revenue adjustment has credited customers \$6.1 million over the first seven months of operation. The real-time WNA has properly captured the weather-related variance (discussed in Section VI below), which leaves the entire RDM adjustment attributable to use per customer. The increase in use per customer has occurred in both the Residential and C&I sectors:



**Chart 2: Residential Use Per Customer** 



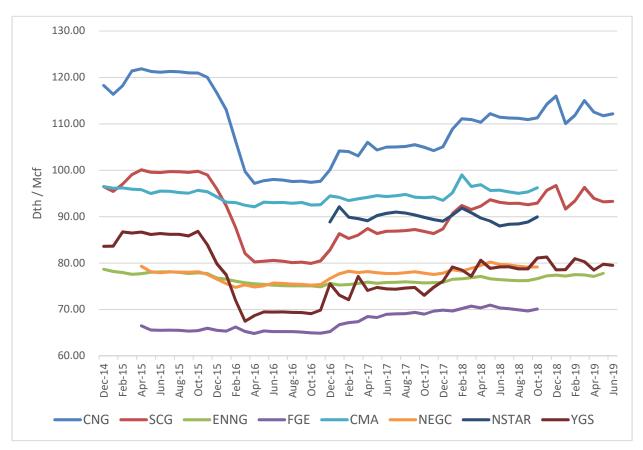


At the preliminary findings presentation, the Company was surprised by the recent increase in UPC, particularly for the Residential class. Concentric was asked to compare ENNG's UPC to that of neighboring natural gas utilities. Concentric was able to obtain customer and usage data from the following companies<sup>7</sup>:

<sup>&</sup>lt;sup>7</sup> This portion of the memorandum will be shared with the list of participants in recognition of their voluntary involvement in the study.

Utility	Utility Abbreviation		Approximate Number of Customers
Connecticut Natural Gas	CNG	Greater Hartford, CT and Greenwich, CT	180,000
Columbia Gas – MA CMA		Springfield and Laurence, MA	325,000
Eversource Gas – MA NSTAR		Central MA	290,000
Liberty – NH ENNG		New Hampshire	95,000
National Grid – RI	NEGC	Rhode Island	55,000
The Southern Connecticut Gas Company	SCG	Greater New Haven and Bridgeport, CT	200,000
Unitil – MA	Unitil – MA FGE		16,000
Eversource – CT	YGS	Across CT	200,000

Monthly customer and usage data was obtained by rate class for as far back as January 2014. Concentric then calculated monthly UPC, then calculated a 12-month rolling total. Normalized consumption data was used where available. The data below represents summarized data for Residential (heat and non-heat), Commercial and Industrial customer classes.





The CNG, SCG and YGS trend lines are difficult to compare because only actual usage data was provided while all other survey respondents included both actual and normalized volumes. Still, the trend over the most recent three years is consistent with other LDCs.

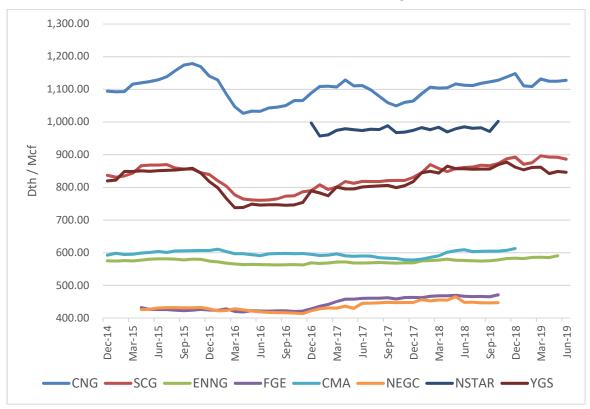


Chart 5: Commercial Use Per Customer<sup>8</sup> Trends: 12-Month Rolling Total

The Commercial trend exhibits a small upward trend for all LDCs except CMA, ENNG and NSTAR.

<sup>&</sup>lt;sup>8</sup> NSTAR Gas represents a combined C&I UPC.

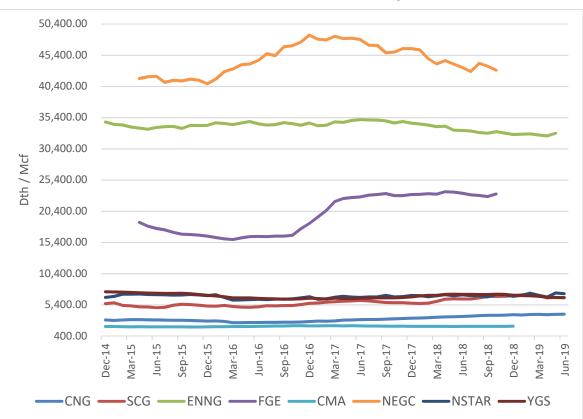


Chart 6: Industrial Use Per Customer Trends: 12-Month Rolling Total

The industrial class comparison is complicated by the fact that some of the utilities have appreciably different rate designs. For example, CNG, SCG and YGS's Industrial customers are served primarily under Rate LGS – Large General Service. This tariff does not carry a load factor distinction like the other participating LDCs tariffs. As such, the average UPC for these three LDCs appear much lower than those with more granular rate structures.

Appendix A contains individual use per customer graphs for each LDC.

### SECTION VI. WEATHER VARIANCES AND THE REAL-TIME WNA

One of the audit tasks is to validate the accuracy of the real-time WNA adjustment. The real-time WNA is a customer-specific calculation that results in either a charge (when weather is warmer than normal) or a credit (when weather is colder than normal). The WNA is billed in the month in which the weather variance occurs, thus matching the charge or credit with the weather-related impact on the bill. Customer WNA billings is captured as a separate revenue component in the Company's revenue reporting, enabling a comparison between what was billed and what a class-level spreadsheet analysis produces. This comparison, although not expected to match perfectly, should indicate that the WNA is functioning properly or not. The results of the comparison between the real-time WNA and the Excel© based weather analysis is as follows:

Category	Nov-18	Dec-18	Jan-19	Feb-19	Mar-19	Apr-19	May-19
Distribution Revenues	\$6,176,999	\$9,601,480	\$12,370,924	\$12,544,467	\$11,461,724	\$9,515,278	\$6,468,216
Heating Degree Days	Colder / (Warmer)						
Actual HDD	601	983	1,085	1,160	1,059	710	415
Normal HDD	504	857	1,162	1,167	1,026	737	414
Difference	97	126	(77)	(8)	33	(27)	1
Variance %	19.3%	14.8%	-6.6%	-0.7%	3.2%	-3.7%	0.3%
Weather Variance Calculated	(Credit) / Charge						
WNA	(\$510,539)	(\$900,154)	\$585,425	\$61,848	(\$255,743)	\$218,110	(\$7,368)
Billed WNA <sup>1</sup>	(\$65,581)	(\$926,070)	\$568,805	\$11,317	(\$172,550)	\$414,250	\$206,917
Difference	(\$444,958)	\$25,916	\$16,620	\$50,531	(\$83,193)	(\$196,139)	(\$214,285)
% of Revenues Calculated							
Weather	-8.3%	-9.4%	4.7%	0.5%	-2.2%	2.3%	-0.1%
Billed WNA	-1.1%	-9.6%	4.6%	0.1%	-1.5%	4.4%	3.2%

#### Table 5: Comparison of Calculated Weather-Related Variance to the Real-Time WNA

Upon reviewing the above comparison, one would expect to see only a small monthly variation between the calculated WNA and the billed WNA. Further, the two methods should move in the same direction (both methods resulting in a credit, or both resulting in a debit). Additionally, the magnitude of the adjustment should reflect the difference in heating degree days ("HDD"). Concentric's findings is that each month from December 2018 through March 2019 appear reasonable, displaying a close correlation between methods.

The months of November 2018 and April 2019 showed material variances between actual billed WNA and the spreadsheet estimate. November has a significant amount of HDDs and the weather was significantly colder than normal (19.3% colder). This colder than normal HDD implies that customers would have their heating systems on for the majority of the month. The fact that the billed WNA was a comparatively small credit compared to the spreadsheet analysis (and weather was significantly colder than normal) indicates that there was likely a billing system issue. It is our understanding from the preliminary results meeting that there was in fact an implementation issue with the real-time WNA in November 2018 and a credit was subsequently applied in April 2019, which explains the variation in these two months.

# SECTION VII. THE UNBILLED REVENUE METHODOLOGY AFFECTS THE RDM CALCULATION

Unbilled revenues reflect those sales that occurred in the calendar month but have yet to be billed to the customer. Accounting standards require companies to report revenues on a calendar basis. When companies such as ENNG utilize billing cycles, there is an inevitable mis-match between billed sales (which cross calendar months) and calendar sales. To remedy this mismatch, companies must estimate the value of these unbilled sales. There are three commonly used methods to estimate unbilled sales:

- Method 1: Perform a system-wide calculation based on monthly actual gate station take data (the "send-out" method);
- <u>Method 2</u>: Utilize a base-thermal methodology, which estimates unbilled revenues based on unbilled heating degree days (the "base-thermal" method), and
- <u>Method 3</u>: Utilize actual end-of-month meter reads (the "AMI" method).

Of these three methods, ENNG utilizes method 1. This method is the simplest of the three as it relies on total gate station receipts and system-level adjustments to derive calendar sales. The shortcomings of this method is that results tend to be volatile across the months, and class-level detail is not estimated making variance analysis more difficult. Further, with an RDM that includes rate class revenue targets, performing the monthly RDM entry must be performed at the system level given the current method for unbilled estimation. This means that the Company's actual RDM calculation is different than its published tariff:

#### Table 6: RDM Methodology Comparison

Approved Tariff Methodology (RPC)	Actual Practice (Revenues)
Step 1: Calculate the difference between Actual RPC and Allowed RPC for each rate class	<b><u>Step 1</u></b> : Derive Allowed revenues by multiplying the Allowed RPC times the actual number of customers for each rate class and sum them
Step 2: Multiply the RPC differences derived in step 1 times the Actual number of customers in each rate class	Step 2: Compare Actual Revenues to Allowed Revenues derived in step 1
<b><u>Step 3</u></b> : The sum of the rate class revenue differences calculated in step 2 to derive the monthly decoupling adjustment	<b><u>Step 3</u></b> : Subtract Actual from Allowed revenues to derive the decoupling adjustment

Both methodologies result in the same decoupling adjustment amount. However, the lack of transparency to the class level for the RDM calculation makes variance analysis more difficult.

There was an error in the unbilled calculation in the months of November 2018 through April 2019. Billing cycle equivalent bills rather than calendar equivalent bills were inadvertently used in the unbilled calculation. This error contributed to significant monthly swings in the RDM revenues, as the mismatch

in equivalent bills is captured by the RDM, which includes target RPC based on calendar equivalent bills. The monthly variations are as follows:

	Nov-18	Dec-18	Jan-19	Feb-19	Mar-19	Apr-19	May-19
Customer Difference	(3,107)	2,160	3,215	4,977	(4,342)	(99)	(98)
Allowed RPC	\$85.90	\$112.91	\$127.12	\$119.83	\$102.87	\$69.23	\$49.68
Dollar Impact	(\$266,901)	\$243,919	\$408,697	\$596,338	(\$446,641)	(\$6 <i>,</i> 856)	(\$4,868)
Contribution to Monthly Unbilled Variance	(\$266,901)	\$510,820	\$164,779	\$187,641	(\$1,042,979)	\$439,785	\$1,988

Once the error was discovered and corrected in April 2019 the large variation ended.

### SECTION VIII. RECOMMENDATIONS

- <u>Recommendation 1:</u> Any C&I rate review must be incorporated into the adjusted (rate year) equivalent bills calculation, and do not perform any rate reviews between rate cases.
- <u>Recommendation 2:</u> Consider switching to a base-thermal unbilled methodology. This change will require some up-front investment in spreadsheet development but should help smooth monthly variances. This method will enable the Company to calculate its RDM consistent with its approved tariff and help with monthly variance analysis.
- <u>Recommendation 3:</u> The real-time WNA should continue to be audited in the Company's billing system, particularly in the months when it is being applied to prorated bills (November and May).

# SECTION IX. CONTACT US

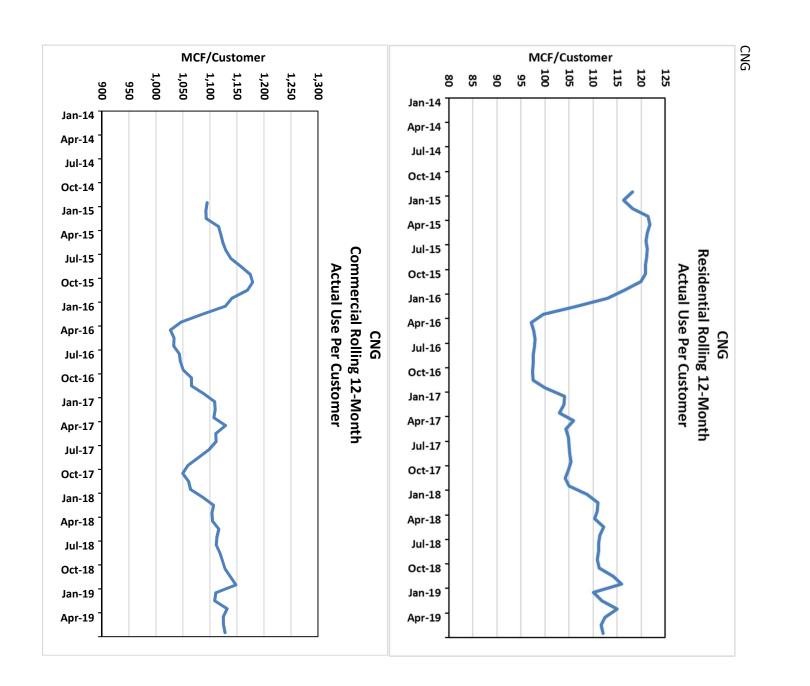
Please contact me if there are any questions regarding this memorandum, or if we can provide further assistance.

Regards,

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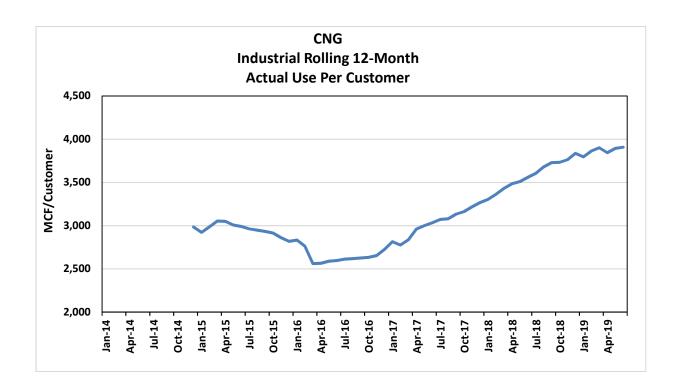
Gregg Therrien Assistant Vice President (508) 263-6284

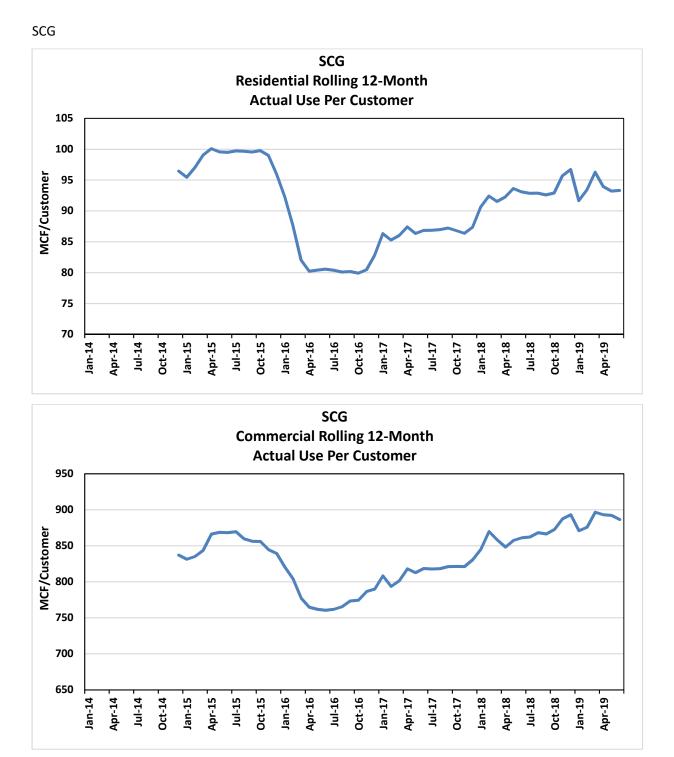
# APPENDIX A DETAILED USE PER CUSTOMER CHARTS PARTICIPATING LDCS

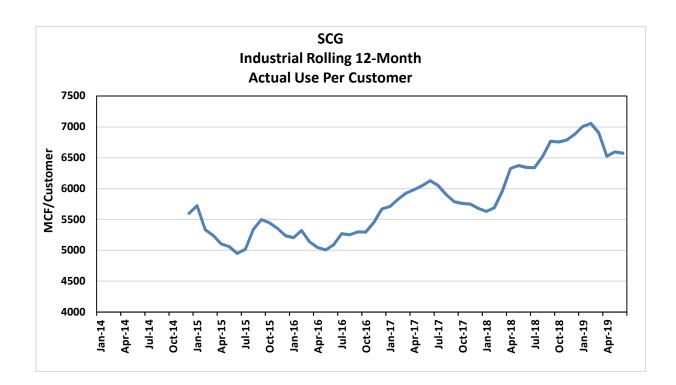


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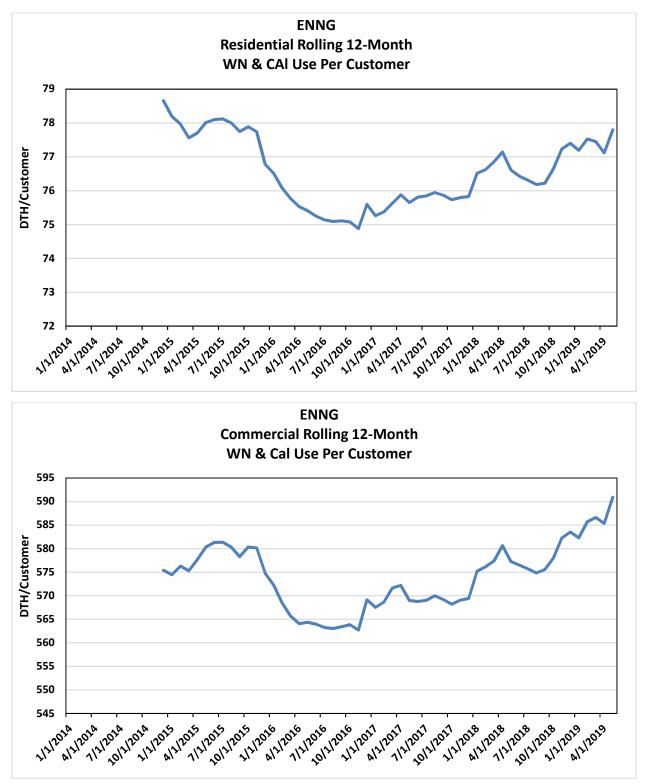
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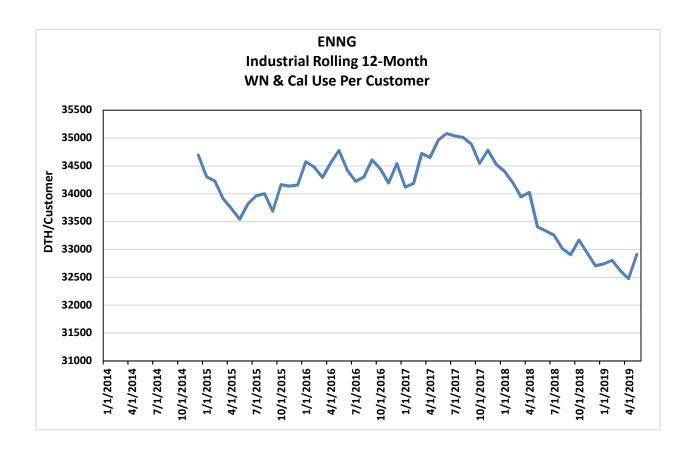


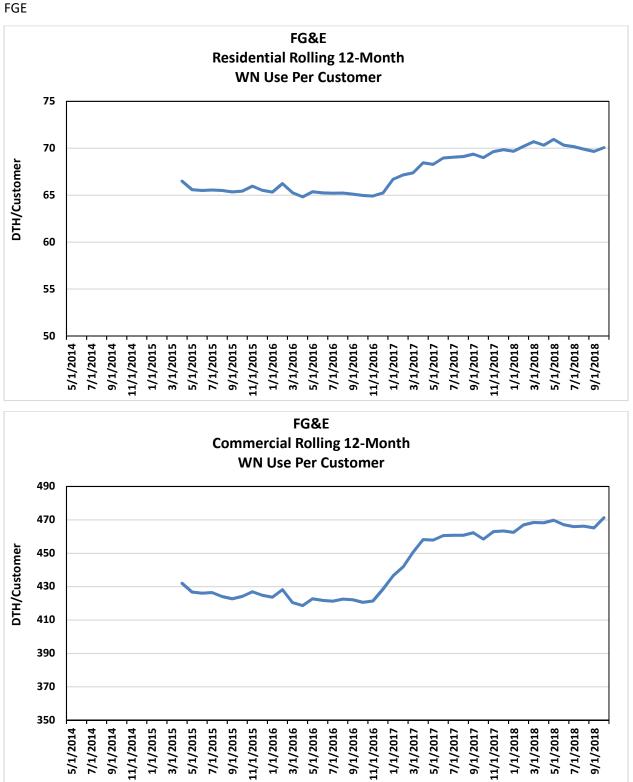


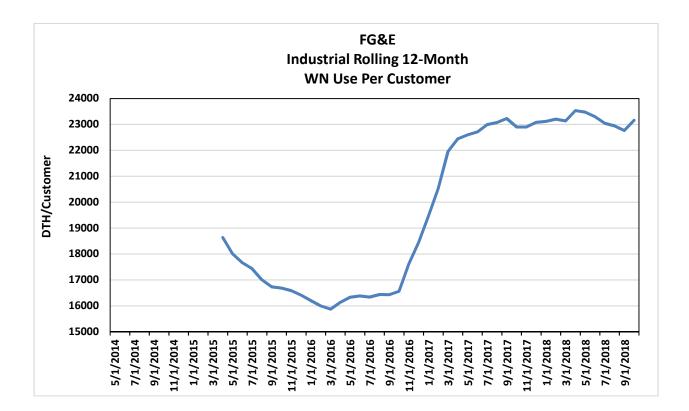


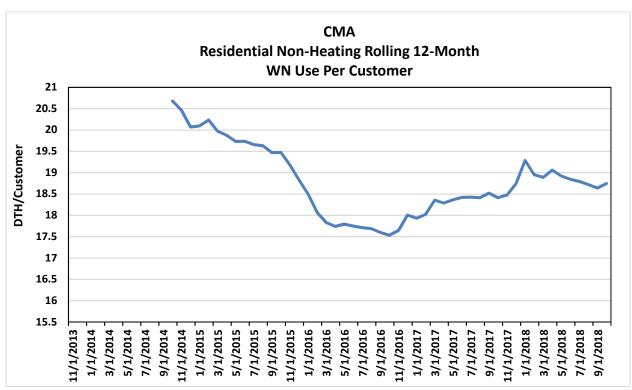
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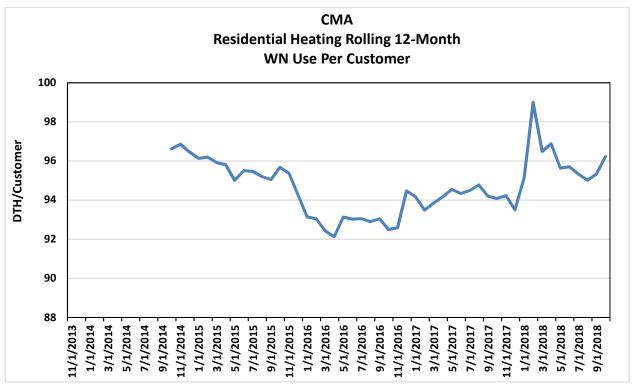


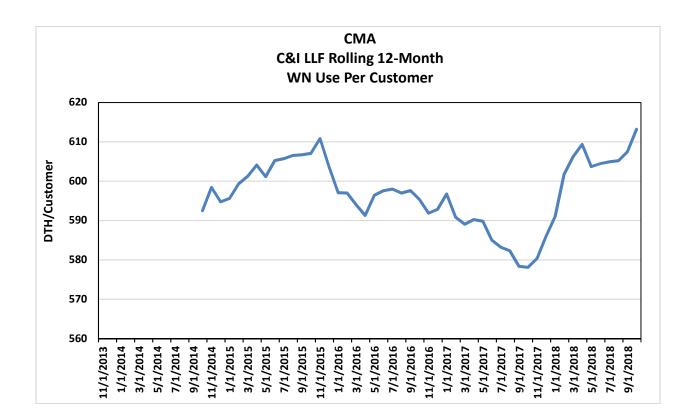


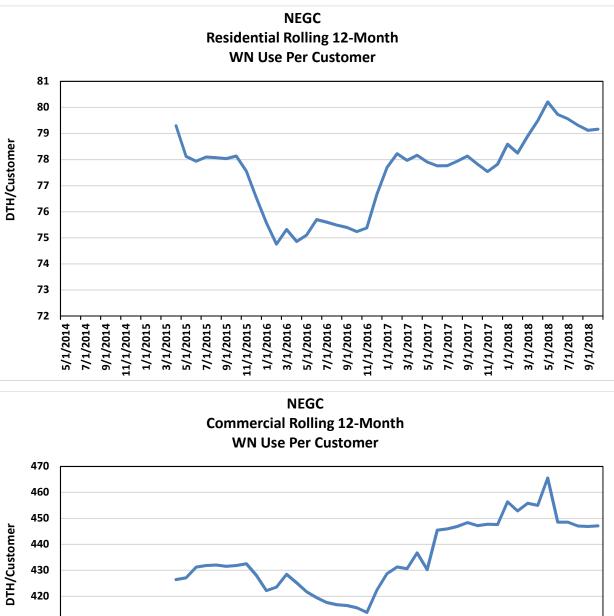




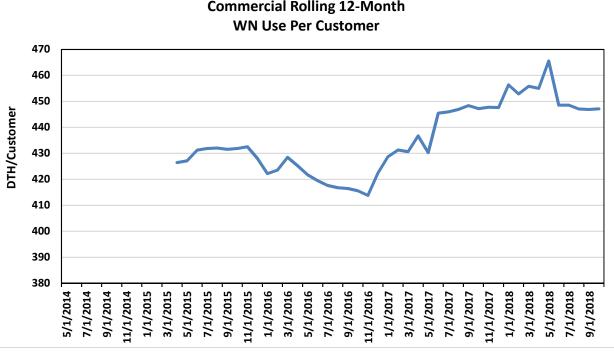
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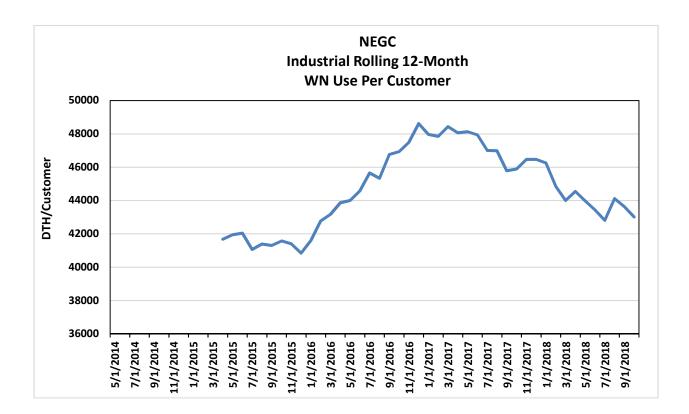




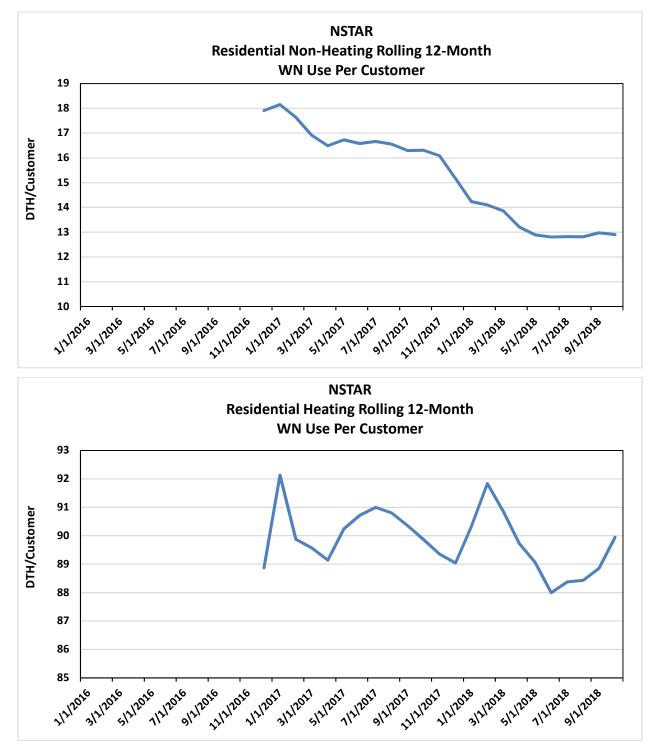


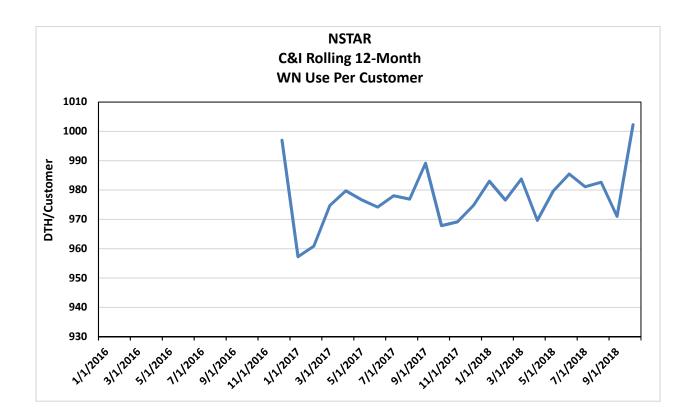
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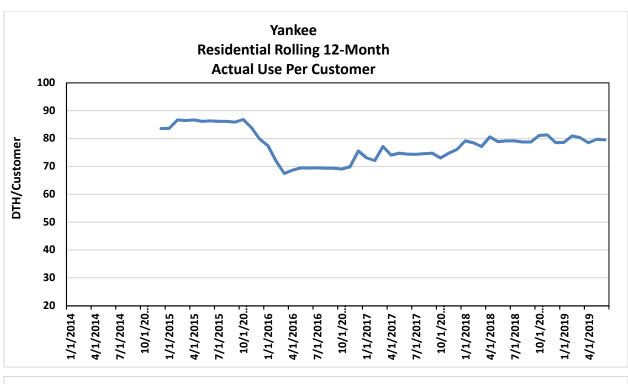




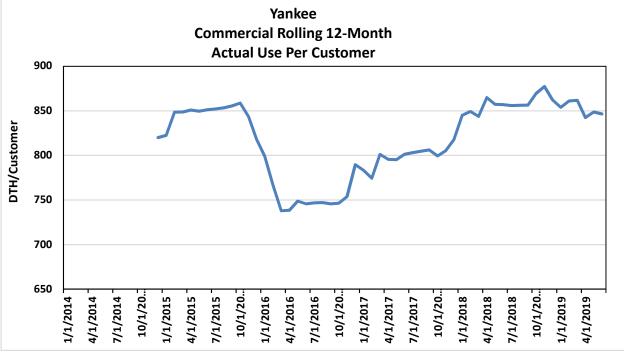


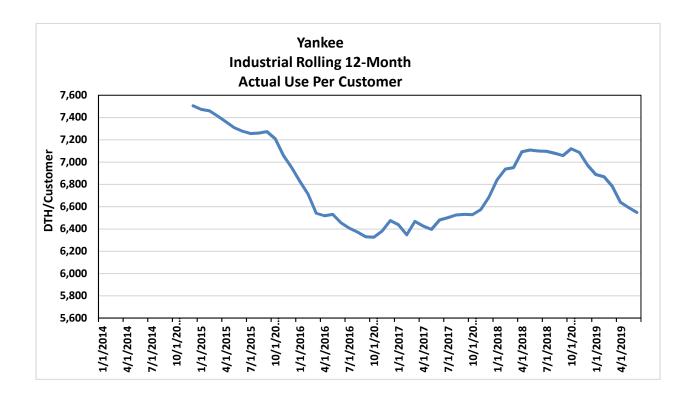






# <u>YGS</u>





# Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty

DG 20-105 Distribution Service Rate Case

Staff Data Requests - Set 3

Date Request Received: 12/16/20 Request No. Staff 3-5 Date of Response: 1/4/21 Respondent: Steven Mullen

### **<u>REQUEST</u>**:

Ref. Mullen Testimony, Bates page II-198, line 12-20. Please explain the following:

- a. How an increase in use per customer impacts the company under decoupling;
- b. Why reclassification was needed after the last rate case, and provide any analysis the company did regarding the impact of reclassification.

#### **RESPONSE:**

- a. In general, an increase in average use per customer will result in a revenue shortfall under decoupling. The decoupling mechanism transforms the actual seasonal fixed-variable customer class rate designs used for billing into an equivalent series of fixed rates—the allowed base revenues per bill ("RPC"). These transformations are done under specific circumstances at a specific point in time, which reflect the average use per customer at that point. Subsequent changes in the number of customers and their average use will be reflected in the decoupling mechanism as follows: If the average use decreases, the allowed base revenues under decoupling will exceed actual billings, and the deficiency will be recovered from customers through the Revenue Decoupling Adjustment Factor ("RDAF"); conversely, if the average use increases, the actual billings will exceed the allowed base revenues, and the excess will be returned to customers through the RDAF.
- b. The "reclassification" referred to in Mr. Mullen's Testimony, Bates page II-198, lines 15–19 was the result of the initial run of the Company's Rate Review process, which was under development in 2016. The Rate Review process was not driven by the Docket DG 17-048 rate case, and its timing post-test year in early 2017 was entirely coincidental. The Rate Review process commences with a computer-generated weather-normalized historical billing comparison for each eligible customer of their present rate to one or more proposed rates based on rate class eligibility criteria. The results are then manually reviewed by customer care personnel, and if determined to be correct, each affected customer is notified and a rate change is made. The summary results of the computer-generated initial run are shown in Attachment Staff 3-5.

Docket No. DG 20-105 Attachment Staff 3-5 Page 1 of 1

Row Labels	Customers	Sum of New_Amount	Sum of Cur_Amount	Difference	PctDiff
40-GC41	489	\$1,625,755	\$1,477,848	\$147,906	10.0%
40-GC42	166	\$1,126,603	\$874,198	\$252,405	28.9%
40-GC43	1	\$38,336	\$43,392	(\$5,056)	-11.7%
40-GC51	283	\$291,000	\$367,054	(\$76,053)	-20.7%
40-GC52	39	\$169,814	\$193,204	(\$23,390)	-12.1%
40-GC42	529	\$2,028,051	\$3,232,280	(\$1,204,229)	-37.3%
40-GC41	386	\$952 <i>,</i> 523	\$1,565,997	(\$613,474)	-39.2%
40-GC43	12	\$395 <i>,</i> 895	\$397,630	(\$1,736)	-0.4%
40-GC51	40	\$62,497	\$149,260	(\$86,763)	-58.1%
40-GC52	87	\$494,259	\$800,905	(\$306,646)	-38.3%
40-GC53	3	\$81,360	\$131,327	(\$49,967)	-38.0%
40-GC54	1	\$41,518	\$187,161	(\$145,643)	-77.8%
40-GC43	18	\$363,339	\$456,199	(\$92,860)	-20.4%
40-GC42	15	\$248,808	\$294,196	(\$45,387)	-15.4%
40-GC53	3	\$114,531	\$162,004	(\$47,473)	-29.3%
40-GC51	437	\$722,918	\$528,731	\$194,187	36.7%
40-GC41	384	\$457,086	\$366,661	\$90,425	24.7%
40-GC42	19	\$124,205	\$60,291	\$63,915	106.0%
40-GC52	34	\$141,627	\$101,780	\$39,847	39.2%
40-GC52	97	\$650,380	\$560,023	\$90,356	16.1%
40-GC41	17	\$39,681	\$49,875	(\$10,194)	-20.4%
40-GC42	37	\$387,181	\$238,836	\$148,345	62.1%
40-GC43	1	\$28,061	\$15,953	\$12,108	75.9%
40-GC51	35	\$64,335	\$108,873	(\$44,539)	-40.9%
40-GC53	3	\$67,820	\$53,140	\$14,680	27.6%
40-GC54	4	\$63,302	\$93,346	(\$30,044)	-32.2%
40-GC53	10	\$172,517	\$189,903	(\$17,386)	-9.2%
40-GC41	1	\$1,274	\$8,148	(\$6,874)	-84.4%
40-GC42	4	\$59,079	\$55,844	\$3,236	5.8%
40-GC43	2	\$66,955	\$49,425	\$17,530	35.5%
40-GC52	1	\$12,352	\$17,495	(\$5,142)	-29.4%
40-GC54	2	\$32,856	\$58,992	(\$26,136)	-44.3%
40-GC54	9	\$538,814	\$254,359	\$284,455	111.8%
40-GC41	1	\$1,911	\$8,059	(\$6,148)	-76.3%
40-GC43	1	\$45,249	\$17,216	\$28,033	162.8%
40-GC52	1	\$4,298	\$8,508	(\$4,210)	-49.5%
40-GC53	6	\$487,355	\$220,576	\$266,779	120.9%
40-GR1	149	\$84,619	\$54,898	\$29,721	54.1%
40-GR3	149	\$84,619	\$54,898	\$29,721	54.1%
40-GR3	2,375	\$647,255	\$975,686	(\$328,431)	-33.7%
40-GR1	2,375	\$647,255	\$975,686	(\$328,431)	-33.7%
Grand Total	4,113	\$6,833,648	\$7,729,928	(\$896,281)	-11.6%

Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty

DG 20-105 Distribution Service Rate Case

Staff Technical Session Data Requests - Set 3

Date Request Received: 2/8/21 Request No. Staff TS 3-9 Date of Response: 2/24/21 Respondent: Heather Tebbetts

### **<u>REQUEST</u>**:

Please provide a copy of the most recent 5-year capital spending plan.

# **RESPONSE:**

Please see Attachment Staff TS 3-9.xlsx for the Company's most recent capital spending plan.

As shown in the attachment, the capital spending plan includes a variety of investments, many of which are standard types of projects and programs included in the annual capital budget, such as replacement of leak-prone mains and services, new services, meter purchases, and city/state construction. Also included in the annual capital budget are the gas system planning and reliability investments and the gas system supply investments that were discussed during the early February technical sessions. Also, consistent with the response to OCA 3-10, the Company has included its planned investment in SAP (referred to as Customer First), which is a critical project to replace the current Customer Information System, accounting system, and other various operations and work planning systems. As noted in the response to OCA 3-10, the Company is in the process of finalizing its analysis of the overall costs and benefits of the Customer First project and will have that analysis available by the end of the first quarter of 2021.

#### Liberty Utilities (EnergyNorth Natural Gas) d/b/a Liberty Attachment Staff TS 3-9 5-Year Capital Spending Plan

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Project Description	<u>Priority</u>	FY2021	FY2022	FY2023	FY2024	FY2025
Reserve for Unidenfitied Mandated Projects	2. Mandated	200,000	206,000	206,000	212,180	212,180
Meter Protection Program	2. Mandated	500,000	300,000	300,000	300,000	300,000
Cathodic Protection Program	2. Mandated	500,000	620,000	849,750	849,750	849,750
Replacement Services Random (Non Leaks)	2. Mandated	450,000	550,000	592,250	592,250	592,250
Replacement Services Random (Due to Leaks)	2. Mandated	550,000	750,000	750,000	750,000	750,000
Corrosion & Miscellaneous Fitting	2. Mandated	250,000	108,150	111,395	111,395	111,395
Valve Installation/Replacement	2. Mandated	60,000	75,000	75,000	75,000	75,000
Leak Repairs	2. Mandated	1,750,000	1,262,745	1,300,628	1,339,647	1,379,836
Main Replacement LPP	4. Regulatory Programs	8,601,098	17,380,841	19,420,363	21,773,837	24,362,658
Main Replacement LPP-Restoration	4. Regulatory Programs	4,069,903	4,014,376	4,114,376	4,114,376	4,114,376
Main Replacement Fitting LPP	5. Discretionary	740,501	1,330,636	1,370,555	1,411,672	1,454,022
K Meter Replacement Program	5. Discretionary	350,000	3,090,000	3,182,700	3,278,181	3,491,328
Aldyl-A Replacement Program	5. Discretionary	200,000	966,543	1,063,197	1,169,517	1,286,468
Main Replacement Reactive	5. Discretionary	600,000	653,679	719,047	790,952	790,952
Dispatch and Control Center	5. Discretionary	10,000	10,000	10,300	10,300	10,300
Purchase Misc Capital Equipment & Tools	1. Safety	200,000	280,000	280,000	280,000	280,000
Regulator removal Hi line LOU	5. Discretionary	50,000	250,000	250,000	250,000	250,000
SCADA Capital Improvements	5. Discretionary	80,000	80,000	82,400	82,400	82,400
Upgrade Synergi Software	5. Discretionary	65,000	65,000	65,000	65,000	65,000
Inactive Service Program	2. Mandated	75,000	75,000	75,000	75,000	75,000
Main Replacement City/State Construction	2. Mandated	4,654,819	2,374,131	2,611,544	2,872,699	3,159,969
Nashua Paving	5. Discretionary	760,000	-	-	-	-
Service Replacement Fitting City/State Construction	2. Mandated	303,000	153,378	157,980	162,719	167,601
LNG/LPG Capital Improvements	2. Mandated	100,000	103,000	106,090	106,090	106,090
Reserve for Unidentified Growth ENG	3. Growth	1,500,000	1,342,250	1,542,250	1,542,250	1,542,250
Gas System Control & Regulation (ENG)	5. Discretionary	425,000	-	-	-	-
Pre-Code Stee Pipe Protection Program/Replacement	2. Mandated	200,000	500,000	500,000	500,000	500,000
IT - Software, Equipment & Infrastructure	5. Discretionary	50,000	50,000	50,000	50,000	50,000
Gas System Planning & Reliability	5. Discretionary	2,900,000	4,500,000	13,900,000	6,380,000	7,400,000
IT Systems Allocations - Corporate	5. Discretionary	450,000	500,000	500,000	500,000	500,000
Dresser Coupling Replacement Program	2. Mandated	500,000	487,245	501,862	516,918	532,425
Growth New Main	3. Growth	4,534,000	4,631,100	4,731,100	4,831,100	4,982,100
New Reinforcement Main for Growth ENG	3. Growth	-	800,000	1,000,000	1,000,000	1,000,000
Growth Fitting	3. Growth	1,754,528	1,304,528	1,304,528	1,504,528	1,504,528
New Service Residential	3. Growth	3,252,817	3,038,850	3,038,850	3,138,850	3,138,850
New Service Comm/Industrial	3. Growth	1,086,333	1,067,723	1,067,723	1,067,723	1,067,723
Marketing & Sales	3. Growth	-	150,000	150,000	150,000	150,000
Transportation Fleet and Equipment Purchases	5. Discretionary	2,013,000	800,000	200,000	866,000	1,500,000
Meter Work Project (Meter Purchases)	2. Mandated	1,150,000	1,020,545	1,220,545	1,220,545	1,220,545
EN Facilities Capital Improvements	5. Discretionary	600,000	600,000	600,000	600,000	600,000
Install Security Equipment - EN Facilities	2. Mandated	-	103,000	26,523	26,523	20,403
Facility Improvements & Additions - Various	2. Mandated	-	-	106,090	406,090	400,090
Install Solar Panels - EN Buildings	5. Discretionary	-	-	300,000	-	-
Repave Parking Lot - Manchester	5. Discretionary	-	800,000	-	-	-
AMI/AMR	5. Discretionary	-	-	-	-	4,031,440
2' Jamesbury replacement program	1. Safety	-	60,000	60,000	60,000	60,000
RTU Replacement Program	5. Discretionary	60,000	60,000	60,000	60,000	60,000
Customer First/SAP	5. Discretionary	-	35,904,324	-	-	-
Finance Unalloc Burden	5. Discretionary	500,000	703,428	703,531	703,351	703,132
Gas Supply System Enhancements	5. Discretionary	-	17,800,000	5,000,000	27,700,000	
GPS Mapping Equipment	5. Discretionary	50,000	-	-		-
Service Mapping Project	5. Discretionary	300,000	-	-	-	-
Flir Cameras - Security -Manchester (Nashua)	5. Discretionary	900,000	-	-	-	-
SAP-Ariba EN Portion Procure to Pay Software	5. Discretionary	215,000	-	-	-	-
FLIR-Tilton	5. Discretionary	440,000	-	-	-	-
	Total	47,999,999	110,921,473	74,256,576	93,496,840	74,930,060
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### Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities

DG 17-048 Distribution Service Rate Case

Staff Data Requests – Set 7

Date Request Received: 9/21/17 Request No. Staff 7-9 Date of Response: 10/5/17 Respondent: Paul Normand

#### **REQUEST**:

**Reference testimony of Paul M. Normand, attachment PMN-2, Bates page 445:** Given that average life, net salvage, and similar curve are being used for this account in the current and most recent depreciation study:

- a. In your expert opinion, what are the possible reasons for the very large swings in reserve variances?
- b. Does the Company's proposed level reserve variance amortization address the account level variances?
- c. What are your recommendations to minimize such swings in reserve variances at the account level?

### **RESPONSE:**

- a. The large swing in the reserve variance is primarily from two accounts: Mains (367.00) and Services (380.00) since the Company's last study. The large deviation is a direct result of the very large plant dollar increases for these accounts (Mains \$98M, Services \$66M) driven primarily by the mandated replacement program (CIBS) which is expected to continue for some period of time. As a result, we expect that this behavior will continue to be exhibited in a similar fashion as has been experienced but at a lower level since the recent amortization from the last study will be terminated.
- b. The Company's proposed amortization factors consider many additional aspects that go well beyond a typical depreciation study to consider. The depreciation study itself continues to recommend a two cycle amortization of the variances without any consideration for the impact to the reserve variances from the last ten years.
- c. As I mentioned in response part a. above, the Company's continued replacement program is impacting primarily two accounts which will continue to require large plant investment well into the foreseeable future. The current results and variances will continue to be exhibited, but a reduced level for the immediate future with the following options capable of minimizing future variances:

- Change the current depreciation model from a Whole Life (WL) to a Remaining Life (RL) model which is well recognized in the industry and regulators alike. This calculation incorporates the existing reserve levels for each account in deriving the accrual rate for each account. In this manner, the RL approach is self-correcting over time.
- 2) If maintaining the WL approach is required, then consider establishing a collar or a threshold band width for the variance such that no amortization would occur unless the variance is in excess of 5 or 10% of the theoretical level.
- 3) More frequent studies for selected accounts to evaluate the variance levels. This would control the costs somewhat while providing additional information to regulators with respect to the larger and faster growing plant accounts, especially where mandated requirements are in effect.