THE STATE OF NEW HAMPSHIRE

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PUBLIC UTILITIES COMMISSION 21 S. Fruit Street, Suite 10

Concord, N.H. 03301-2429

February 7, 2018

Angela F. Collins, Esq. Cahill Gordon & Reindel, LLP 1990 K. Street, N.W. Suite 950 Washington, DC 20006-1181

Re:

DT 18-012, Birch Communications, Inc.

Application for Registration to Provide Voice Service Denial of Application Pursuant to Puc 404.03(a)

Dear Ms. Collins:

On November 7, 2017, Birch Communications, Inc. (Birch) filed with the Commission a *T-8: Application for Registration to Provide Voice Service*, as the services Birch proposes to provide in New Hampshire require authorization pursuant to N.H. Code Admin. Rules Puc 404.02. In its application, Birch reported that it had settled two instances of a "civil, criminal, or regulatory investigation or complaint involving any state or federal consumer protection law or regulation" during the past ten years. Birch denied, however, that it "had any civil, criminal, or regulatory sanctions or penalties imposed pursuant to any state or federal consumer protection law or regulation" during the past ten years.

On February 6, 2018, Commission Staff filed a memorandum recommending that Birch's application be denied under Puc 404.03(a)(2), which requires an application for authorization to provide voice service to be denied if the applicant has "within the 10 years immediately prior to registration, had any civil, criminal, or regulatory sanctions or penalties imposed against [it] pursuant to any state or federal consumer protection law or regulation." Staff described its review of the Federal Communications Commission (FCC) Order DA 16-1458: In the Matter of Birch Communications, Inc. adopting a Consent Decree to resolve complaints against Birch for, among other things, "slamming" and "cramming," actions which are prohibited by New Hampshire statute as reflected in Puc 405.02 and Puc 405.04. Staff noted that the Consent Decree required Birch to pay the FCC "a \$4,200,000 civil penalty." Staff concluded that the substantial civil penalty required to be paid by Birch to the FCC is an example of a sanction or penalty based on consumer protection laws or regulations. Staff also noted that Puc 404.03(a)(1) requires denial of an application if the applicant has "committed an act that would constitute good cause to find a violation under these rules," and Staff observed that the alleged actions by Birch that led to the FCC Consent Decree would represent violations of Puc 405.02 and Puc 405.04.

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The Commission has reviewed Birch's application and Staff's recommendation and has determined that the application must be denied under Puc 404.03(a)(1) and (a)(2), for the reasons summarized in Staff's memorandum. Accordingly, Birch's application for registration to provide voice service in New Hampshire is denied.

Pursuant to Puc 404.03(b), Birch may, within 30 days of the date of this letter, file a request for reconsideration of the application denial.

Sincerely,

Debra A. Howland Executive Director

Debra N. Howland/acl

cc: Service List/Docket File